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## Lecture 11

# Preference Revelation Mechanisms for Public Goods

### The Groves-Clarke Mechanism

In the late 1960's, the idea stork delivered similar good ideas to two different economics graduate students, Ed Clarke at the University of Chicago and Ted Groves at UC Berkeley. Each of them independently proposed a taxation scheme that would induce rational selfish consumers to reveal their true preferences for public goods, while the government would supply a Pareto optimal quantity of public goods based on this information.<sup>1</sup> The clearest presentation of the Groves-Clarke idea that I have come across is in a paper by Groves and Loeb [3]. The Groves-Loeb paper is motivated as a problem in which several firms share a public good as a factor of production. Each firm knows its own production function but not that of others. A central authority will decide the amount of the public factor of production to purchase and the way to allocate its cost based on information supplied by the firms. This problem is formally the same as a public goods problem with quasi-linear utility.

The Groves-Clarke mechanism for providing public goods is well-defined only for the case of quasi-linear utility. We will consider the following model. There is one private good and one public good. Consumer  $i$  has the utility

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<sup>1</sup>Clarke's solution to this problem was published in [2]. Groves' solution appeared in his unpublished 1969 ph.d. thesis.

function

$$U_i(X_i, Y) = X_i + F_i(Y) \quad (11.1)$$

where  $X_i$  is his private good consumption and  $Y$  is the amount of public good. Each  $i$  has an initial endowment of  $W_i$  units of private good. Public good must be produced using private goods as an input. The total amount of private goods needed to produce  $Y$  units of public good is a function  $C(Y)$ . Assume that  $F_i$  is a strictly concave function and  $C$  a convex function. If we consider only allocations in which everyone receives at least some private good, then for this economy there is a unique Pareto optimal quantity of public good. This quantity maximizes

$$\sum_i F_i(Y) - C(Y) \quad (11.2)$$

Consumers are asked to reveal their functions  $F_i$  to the government. Let  $M_i$  (possibly different from  $F_i$ ) be the function that consumer  $i$  claims. Let  $M = (M_1, \dots, M_n)$  be the vector of functions claimed by the population. If the reported vector is  $M$ , the government chooses a quantity of public goods  $Y(M)$  that would be Pareto optimal if everyone were telling the truth about their utilities. That is, the government chooses  $Y(M)$  such that:

$$\sum_i M_i(Y(M)) - C(Y(M)) \geq \sum_i M_i(Y) - C(Y) \quad (11.3)$$

for all  $Y \geq 0$ .

Taxes  $T_i(M)$  are then assigned to each consumer  $i$  according to the formula

$$T_i(M) = C(Y(M)) - \sum_{j \neq i} M_j(Y(M)) - R_i(M), \quad (11.4)$$

where  $R_i(M)$  is some function that may depend on the functions,  $M_j$ , reported by consumers other than  $i$  but is constant with respect to  $M_i$ .

If the vector of functions reported to the government is  $M$ , then Consumer  $i$ 's private consumption is

$$X_i(M) = W_i - T_i(M) \quad (11.5)$$

and if we substitute from 11.4 and 11.5 into 11.2, his utility is

$$X_i(M) + F_i(Y(M)) = W_i + \sum_{j \neq i} M_j(Y(M)) + F_i(Y(M)) - C(Y(M)) + R_i(M) \quad (11.6)$$

Since  $W_i + R_i(M)$  is independent of  $M_i$ , we notice that the only way in which  $i$ 's stated function  $M_i$  affects his utility is through the dependence of  $Y(M)$  on  $M_i$ . We see, therefore from 11.6 that given any choice of strategies by the other players, the best choice of  $M_i$  for  $i$  is the one that leads the government to choose  $Y(M)$  so as to maximize

$$\sum_{j \neq i} M_j(Y) + F_i(Y) - C(Y). \quad (11.7)$$

But recall from expression 11.3 that the government attempts to maximize

$$\sum_{j=1}^n M_j(Y) - C(Y). \quad (11.8)$$

Therefore if consumer  $i$  reports his true function, so that,  $M_i = F_i$ , then when the government is maximizing 11.8 it maximizes 11.7. It follows that the consumer can not do better and could do worse than to report the truth. Honest revelation is therefore a dominant strategy.

If everyone chooses his dominant strategy, true preferences are revealed and the government's chooses the value of  $Y$  that maximizes

$$\sum_{j=1}^n F_j(Y) - C(Y) \quad (11.9)$$

This leads to the correct amount of public goods. Of course for the device to be feasible, it must be that total taxes collected are at least as large as the total cost of the public goods. If the outcome is to be Pareto optimal, the amount of taxes collected must be no greater than the total cost of public goods. Otherwise private goods are wasted. We are left, therefore, with the task of trying to rig the functions  $R_i(M)$  in such a way to establish this balance. In general, it turns out to be impossible to find functions  $R_i(M)$  that are independent of  $M_i$  for each  $i$  and such that

$$\sum_i T_i(M) = C(Y(M)) \quad (11.10)$$

However, Clarke and Groves and Loeb found functions  $R_i(M)$  that guarantee that tax revenues at least cover total costs. Their idea can be explained as follows. Suppose that for each  $i$ , the government sets a "target share"  $\theta_i \geq 0$  where  $\sum_i \theta_i = 1$ . The government then tries to fix  $R_i(M)$  so that  $T_i(M) \geq \theta_i C(Y(M))$  for each  $i$ . Then, of course,  $\sum_i T_i(M) \geq C(Y(M))$ . From equation (3), it follows that

$$T_i(M) - \theta_i C(Y(M)) = [(1 - \theta_i)C(Y(M)) - \sum_{j \neq i} M_j(Y(M))] - R_i(M). \quad (11.11)$$

Therefore the government could set  $T_i(M) = \theta_i C(Y(M))$  if and only if it could set

$$R_i(M) = (1 - \theta_i)C(Y(M)) - \sum_{j \neq i} M_j(Y(M)). \quad (11.12)$$

But in general such a choice of  $R_i(M)$  would be inadmissible for our purpose because  $R_i(M)$  depends on  $M_i$ , since  $Y(M)$  depends on  $M_i$ .

Suppose that the government sets

$$R_i(M) = \min_Y [(1 - \theta_i)C(Y) - \sum_{j \neq i} M_j(Y)]. \quad (11.13)$$

Then  $R_i(M)$  depends on the  $M_j$ 's for  $j \neq i$  but is independent of  $M_i$ . From (10) it follows that with this choice of  $R_i(M)$  we have:

$$T_i(M) - \theta_i C(Y(M)) \geq 0 \text{ for all } i \quad (11.14)$$

Therefore

$$\sum_i T_i(M) \geq C(Y(M)). \quad (11.15)$$

This establishes the claim we made for the Clarke tax.

## The Groves-Ledyard Mechanism

Groves and Ledyard propose a demand revealing mechanism which they call "An Optimal Government". The mechanism formulates rules of a game in which the amount of public goods and the distribution of taxes is determined by the government as a result of messages which the citizens choose to communicate. Although the government has no independent knowledge of preferences, and citizens are aware that sending deceptive signals might possibly be beneficial, it turns out that Nash equilibrium for this game is Pareto optimal. The Groves-Ledyard mechanism is defined for general equilibrium and applies to arbitrary smooth convex preferences.

In contrast, the Clarke tax (discovered independently by Clarke [1971] and Groves and Loeb [1975]) is well defined only for economies in which relative prices are exogenously determined and where utility of all consumers is quasi-linear.

The Clarke tax has the advantage that for each consumer, equilibrium is a dominant strategy equilibrium rather than just a Nash equilibrium. Thus there are no complications related to stability or multiple equilibria. On the

other hand, the Clarke tax has the disadvantages that although it leads to a Pareto efficient amount of public goods it generally will lead to some waste of private goods.

Suppose that there are  $n$  consumers, and one public good and one private good. Each consumer has an initial endowment of  $W_i$  units of private good. To simplify notation slightly, we will consider the special case where public good is produced at a constant marginal cost of  $c$ .

The government asks each consumer  $i$  to submit a number, (positive or negative)  $m_i$ . The government will supply an amount of public goods  $Y = \sum_i m_i$ . To describe the Groves-Ledyard mechanism efficiently it is useful to define the following bits of notation: Define

$$\bar{m}_{\sim i} = \frac{1}{n-1} \sum_{j \neq i} m_j \quad (11.16)$$

to be the average of the numbers submitted by persons other than  $i$ . We will also define a function

$$R_i(m) = \frac{1}{n-2} \sum_{j \neq i} (m_j - \bar{m}_{\sim i})^2 \quad (11.17)$$

For the time being the main thing that we should notice about the odd-looking expression 11.17 is that  $R_i(m)$  depends on the  $m_j$ 's for  $j \neq i$ , but does not depend on  $m_i$ . As we will see, we will use these expressions to make budgets balance.

When the vector of messages sent by individuals is  $m = (m_1, \dots, m_n)$ , the Groves-Ledyard mechanism will impose a tax on individual  $i$  equal to

$$T^i(m) = \frac{c}{n} \sum_{k=1}^n m_k + \frac{\gamma}{2} \left( \frac{n-1}{n} (m_i - \bar{m}_{\sim i})^2 - R_i(m) \right) \quad (11.18)$$

where  $\gamma$  is an arbitrarily chosen positive number.<sup>2</sup> Then if the vector of messages is  $m$ , consumer  $i$ 's consumption of private goods will  $X_i(m) = W_i - T^i(m)$  and the amount of public goods will be  $Y(m) = \sum_k m_k$ . In Nash equilibrium,  $i$  will choose  $m_i$  to maximize his utility function  $U_i(X_i(m), Y(m))$ . Then a necessary condition for  $i$ 's utility will be maximized is

$$\frac{\partial U_i}{\partial X_i} \frac{\partial X_i(m)}{\partial m_i} + \frac{\partial U_i}{\partial Y} \frac{\partial Y(m)}{\partial m_i} = 0 \quad (11.19)$$

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<sup>2</sup>Though Expression 11.18 looks nasty, remember that it is only a quadratic, and we are soon going to defang this beast by differentiating it.

Rearranging terms and noticing that  $Y(m) = \sum_k m_k$  and  $X_i(m) = W_i - T_i(m)$ , we find that Equation 11.19 is equivalent to

$$MRS_i(X_i, Y) = \frac{\partial T_i(m)}{\partial m_i}, \quad (11.20)$$

where  $MRS_i(X_i, Y)$  is  $i$ 's marginal rate of substitution between public and private goods.

From Equation 11.20 we deduce the condition:

$$MRS_i(X_i(m), Y(m)) = \frac{c}{n} + \gamma \frac{n-1}{n} [m_i - \bar{m}_{\sim i}] \quad (11.21)$$

Summing the equations in 11.21, we see that

$$\sum_k MRS_k(X(m), Y(m)) = c. \quad (11.22)$$

This is the Samuelson condition for efficient provision of public goods. If preferences are convex, these conditions are both sufficient as well as necessary for Pareto optimality.

It remains to be shown that total revenue collected by the Groves-Ledyard tax equals the total costs of the public good. To find this out, we sum the taxes collected from each  $i$  to find that

$$\sum_{i=1}^n T_i(m) = \sum_{i=1}^n \frac{c}{n} \sum_{k=1}^n m_k + \frac{\gamma}{2} \sum_{i=1}^n \left( \frac{n-1}{n} (m_i - \bar{m}_{\sim i})^2 - R_i(m) \right) \quad (11.23)$$

Some fiddling with sums of quadratics will give us the result that

$$\sum_{i=1}^n \frac{n-1}{n} (m_i - \bar{m}_{\sim i})^2 = \sum_{i=1}^n R_i(m) \quad (11.24)$$

Therefore Equation 11.23 simplifies to:

$$\sum_{i=1}^n T_i(m) = \sum_{i=1}^n \frac{c}{n} \sum_{k=1}^n m_k \quad (11.25)$$

Since  $\sum_{k=1}^n m_k = Y$ , this expression simplifies to

$$\sum_{i=1}^n T_i(m) = cY \quad (11.26)$$

which means that revenue exactly covers the cost of the public good.

We have shown that with convexity, if a Groves-Ledyard equilibrium exists, it is Pareto optimal. Groves and Ledyard are able to show that equilibrium exists under rather weak assumptions. However, they do not deal with the question of when equilibrium is unique or stable under reasonable dynamic assumptions. As we will see below, equilibrium is unique if preferences are quasi-linear.<sup>3</sup>

### The Groves-Ledyard Mechanism with Quasi-linear Utility

It is of interest to examine the nature of the Groves-Ledyard mechanism as applied to the case of quasi-linear utility, where each consumer  $i$  has a utility function  $U_i(X_i, Y) = X_i + F_i(Y)$ . Studying the quasilinear case will help us to develop some “feel” for the device by seeing how it performs in a manageable environment. It also is useful to compare the merits of this system with the Groves-Clarke mechanism when both are operating on Groves-Clarke’s home turf. (Remember that the Groves-Clarke mechanism is defined only for quasilinear utility.)

We are able to show quite generally that when there is quasi-linear utility, the Groves-Ledyard mechanism has exactly one Nash equilibrium. Furthermore, this equilibrium is quite easily computed and described. This is of some interest because, in general, little is known about the uniqueness of Groves-Ledyard’s equilibrium and the question of the existence of equilibrium is also less than satisfactorily resolved.

If the vector of messages is  $m = (m_1, \dots, m_n)$ , consumer  $i$ ’s utility will be

$$W_i - T^i(m) + F_i\left(\sum_{k=1}^n m_k\right). \quad (11.27)$$

Since  $F_k'' < 0$ , Equation 11.22 has a unique solution for  $\sum_k m_k$ . Let  $\bar{Y}$  denote this solution. Now define

$$\beta_i = F_i'(\bar{Y}). \quad (11.28)$$

Then 11.21 can be rewritten as

$$\beta_i = \gamma\left[m_i - \frac{1}{n}\bar{Y}\right] + \alpha_i q. \quad (11.29)$$

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<sup>3</sup>Bergstrom, Simon, and Titus [1] show that for a large class of simple utility functions, there are multiple equilibria. However, Page and Tassier [4] show that the “extra” equilibria found by Bergstrom, Simon, and Titus are unstable, and for sufficiently high levels of the parameter  $\gamma$ , do not exist.

Now  $\alpha_i, q$  and  $\gamma$  are parameters and  $\beta_i$  is uniquely solved for by 11.22 and 11.28. Thus we solve uniquely for  $m_i$  as follows:

$$m_i = \frac{1}{\gamma}(\beta_i - \alpha_i q) + \frac{\bar{Y}}{n}. \quad (11.30)$$

This establishes our claim that in the case of quasi-linear utility, Nash equilibrium exists, is unique and is easily computed.

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